Guide to Filing Measure Arguments

FOR COUNTY, CITIES, SCHOOL DISTRICTS AND SPECIAL DISTRICTS

Credit: Rita Gardner

2018

Contra Costa County Elections Division
555 Escobar Street, Martinez, CA 94553
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DISCLAIMER

This informational guide was developed in an effort to provide answers to questions frequently asked concerning the processing of a local measure once it is filed with this office. This document contains general information only and does not have the force or effect of law, regulations or rule. In case of conflict, the law, regulation or rule will apply. Persons using this guide accept responsibility for all legal standards and duties. For information on city measures, please contact the local City Clerk as guidelines may vary.
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Local Measures are published in the Voter Information Guide with an Impartial Analysis. Arguments In Favor and Against those Measures, rebuttals, as well as the full text may also be published.

This booklet is intended to be a guide to political entities, interested organizations and individuals on how to participate in this process.

The following components comprise the information provided to voters in the Voter Information Guide:

**Measure Wording**

The Measure Wording is a 75-word ballot question that appears on the Official Ballot and in the Voter Information Guide.

_Election Code 9051_

**Impartial Analysis**

The County Counsel prepares an Impartial Analysis of a county or school measure showing the effect of the measure on the existing law and the operation of the measure. The City Attorney prepares an Impartial Analysis of a city measure.

The Impartial Analysis may be up to 500 words.

_Election Code 9160, 9280, 9313, 9314, 9500_

**Tax Rate Statement (if applicable)**

A Tax Rate Statement is supplied for each bond measure which creates a lien on a property within the jurisdiction. The Tax Rate Statement is prepared by the jurisdiction proposing the measure.

The Tax Rate Statement follows the Impartial Analysis in the Voter Information Guide. There is no word limit for Tax Rate Statements.

_Election Code 9401, 9402_

**Fiscal Analysis (if applicable)**

The County Auditor-Controller may be requested to prepare a Fiscal Analysis by the Board of Supervisors or City Council.

The Fiscal Analysis Statement may be up to 500 words.

_Election Code 9160_

**Arguments In Favor or Against a Measure**

Arguments In Favor or Against a Measure are filed with the Elections Division. For all city measures, arguments are filed in the appropriate City Clerk’s office. The Registrar establishes the deadlines for the arguments for all elections in which multiple jurisdictions participate. Cities establish deadlines only when the election is not consolidated or combined with other entities.

Each Argument may be up to 300 words.

_Election Code 9162, 9315_
Rebuttal Argument

A Rebuttal Argument is a statement which refutes an Argument In Favor or Argument Against a Measure.

Each Rebuttal Argument may be up to 250 words.

Election Code 9167, 9317

Full Text (optional)

The full text of the measure being voted upon may be published, at the discretion of the governing body, to provide voters information in addition to the 75-word measure which appears on the Official Ballot. The full text is usually a resolution or ordinance that offers additional information regarding the measure.

The full text, when included, appears last in the Voter Information Guide.

There is no word limit for the full text.

ORDER OF APPEARANCE

Arguments, Rebuttal Arguments and analyses are printed in the Voter Information Guide and mailed to all registered voters in the jurisdiction who are eligible to vote for the particular measure.

Election Code 13109

The information appears in the following order:

1. Measure Wording
2. Impartial Analysis
3. Fiscal Analysis or Tax Rate Statement (if applicable)
4. Argument In Favor
5. Argument Against
6. Rebuttal to Argument In Favor
7. Rebuttal to Argument Against
8. Full Text (optional)
Each measure is assigned a letter for identification purposes.

**Timeline for Assigning Measure Letters**
The Registrar of Voters assigns measure letters the Thursday (E-82) following the deadline to submit a measure (E-88).

**Assignment of Letters**
- Letters are assigned based upon a random draw.
- No letters are excluded from the random draw.
- If, during the election, all letters have been used, lettering will continue with “AA”, “BB”, etc.
- Unused letters will not carry over to the next election. Each election will begin with a new randomized alphabet drawing.

**When a Jurisdiction Covers Two or More Counties**
When a jurisdiction covers two or more counties, the Registrar of Voters in each county may mutually agree to use the same letter for the measure.

**Withdrawal of a Measure**
A legislative body may amend or withdraw its measure by filing a resolution stating the specifics concerning the amendment or withdrawal not later than 83 days before an election. An initiative or referendum measure may be withdrawn by filing a “Notice of Withdrawal” signed by all proponents. If a measure is withdrawn after the letters have been assigned, the letter which was assigned to that measure will not be used by other measures in that election.

_Election Code 9604, 9605_
WHO CAN SUBMIT AN ARGUMENT

The governing board (Board of Supervisors, School Board or Special District Board), any individual voter who is eligible to vote on the measure, a bona fide association of citizens, or any combination of these voters and associations may file a written Argument In Favor or Argument Against any county, school, or district measure placed on the ballot by the governing body or by initiative.

Election Code 9120, 9162, 9282, 9501

What is a Bona Fide Association of Citizens?

A bona fide association of citizens is a recognized group of citizens bound together by a common interest or cause such as:

- A group or organization primarily formed as a ballot measure committee to support or oppose a measure.
- An organization that meets on a regular basis.

The individuals signing an argument on behalf of a bona fide association do not have to be registered voters in the jurisdiction.

If More Than One Argument In Favor or Argument Against Is Filed

Only one Argument In Favor and one Argument Against any measure will be printed in the Voter Information Guide. If more than one Argument In Favor or more than one Argument Against any measure is filed, a single argument will be selected by the Registrar of Voters.

In selecting a single argument, the Registrar gives preference and priority to arguments submitted by:

1. Members of the governing board
2. The bona fide sponsors or proponents of the measure
3. Bona fide associations of citizens
4. Individual voters who are eligible to vote on the measure

If two or more parties representing the same type of body/association submit competing arguments in favor or against the same measure, the Registrar will make a subjective assessment of the arguments. The assessment may include consideration of grammar, spelling, coherence, tone and the comprehensiveness of the argument.

Parties are encouraged to collaborate when multiple arguments are submitted.

Election Code 9166, 9503

Rebuttal Arguments

Arguments In Favor and Against the Measure are sent immediately after the submission deadline to those arguing the opposite position for the purpose of preparing a rebuttal statement.

Rebuttal Arguments must be signed by the same authors of the original arguments unless the original signers of the arguments authorize, in writing, others to sign the Rebuttal Arguments. A “Release for Rebuttal Argument” should be filed with the Rebuttal Arguments.

Rebuttal Arguments have a 250 word limit.

Election Code 9069, 9167, 9285, 9317, 9504
ARGUMENT SUBMISSION GUIDELINES

Submit Arguments to: Contra Costa County Elections Division
555 Escobar Street
Martinez, CA 94553

Submissions must include:
Hardcopies of the Argument with wet signatures must be filed in person or by mail by the
deadline to the Elections Division at 555 Escobar Street Martinez, CA 94553. A faxed or electronic
PDF of the Argument document including signatures may be submitted to meet the filing
deadline but hardcopies with the wet signatures must be provided within three business days of
the faxed or electronic submission.

The Argument language must also be submitted electronically as an editable text file to
cfile@vote.cccounty.us.

The argument will be formatted for the Voter Information Guide to appear as closely as possible
to the hardcopy submitted.

Confidentiality: Arguments, rebuttals and analyses shall remain confidential until 5pm on the
date they are due. At that time, the contents become public information.

Withdrawal/Changes: Arguments, rebuttals and analyses may be changed or withdrawn up until
the submission deadline or when an argument, rebuttal or analyses has previously been made
public.

Election Code 9163, 9316, 9317, 9601

Public Review: Following the final deadline for filing documents, arguments and rebuttals are
available at the Registrar of Voter’s Office for a 10-day public review period.

Any challenges must be provided through a Writ of Mandate or injunction challenging any or all
of the materials may be sought from the Superior Court to require amendments or deletions. A
Writ of Mandate or an injunction will be issued by the Superior Court upon clear and convincing
proof that the material in question is false, misleading, or inconsistent.

Administrative challenges of arguments, rebuttals and analyses may not be made to the
Registrar.

Election Code 9190, 9295, 9380, 9509
ARGUMENT & REBUTTAL FORMAT

- Submissions will be labeled with the type of argument being submitted in the heading title (ex. Argument in Favor of Measure A). This is not part of the word count.

- The heading for all arguments is standardized. Subheadings and deviations from the standardized heading will not be accepted.

- Arguments and rebuttal arguments, including the names and titles of the signers, must be typed.

- Documents will be printed as submitted. Spelling, punctuation and grammatical errors will not be corrected by the Elections Office.

- An argument or rebuttal argument must be written to address only one measure. A document combining statements pertaining to more than one measure will not be accepted.

- No more than five signatures will appear with any argument. If more than five are submitted, only the first five will be printed.

- All arguments and rebuttals must include an original signature of each signer. If not all signers are on the same page, separate copies bearing a wet signature, can be filed.

- No profanity or other objectionable language may appear in an argument. 

Election Code 9164, 9501

Primary Argument Sample

ARGUMENT IN FAVOR OF MEASURE____

ARGUMENT TEXT

The undersigned Proponent(s) or Author(s) hereby state that such argument is true and correct to the best of their knowledge and belief.

Print Name____________________________
Title ________________________________
Signature ____________________________

Print Name____________________________
Title ________________________________
Signature ____________________________

Print Name____________________________
Title ________________________________
Signature ____________________________

Print Name____________________________
Title ________________________________
Signature ____________________________

Print Name____________________________
Title ________________________________
Signature ____________________________
# ATTACHMENT A - 2018 MEASURE KEY DATES

## June 5, 2018 Primary Election

<table>
<thead>
<tr>
<th>Filing Period</th>
<th>Event Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>March 9</td>
<td>Last day to place a Measure on the ballot</td>
</tr>
<tr>
<td>March 9</td>
<td></td>
</tr>
<tr>
<td>March 15</td>
<td>Last day to place a Measure on the ballot</td>
</tr>
<tr>
<td>March 15</td>
<td></td>
</tr>
<tr>
<td>March 21</td>
<td>Last day to place a Measure on the ballot</td>
</tr>
<tr>
<td>March 21</td>
<td></td>
</tr>
<tr>
<td>March 26</td>
<td>Last day to place a Measure on the ballot</td>
</tr>
<tr>
<td>March 26</td>
<td></td>
</tr>
<tr>
<td>April 5</td>
<td>Last day to place a Measure on the ballot</td>
</tr>
<tr>
<td>April 5</td>
<td></td>
</tr>
<tr>
<td>April 26</td>
<td>Last day to place a Measure on the ballot</td>
</tr>
<tr>
<td>April 26</td>
<td></td>
</tr>
</tbody>
</table>

## November 6, 2018 General Election

<table>
<thead>
<tr>
<th>Filing Period</th>
<th>Event Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>August 10</td>
<td>Last day to place a Measure on the ballot</td>
</tr>
<tr>
<td>August 16</td>
<td>Last day to place a Measure on the ballot</td>
</tr>
<tr>
<td>August 22</td>
<td>Last day to place a Measure on the ballot</td>
</tr>
<tr>
<td>August 27</td>
<td>Last day to place a Measure on the ballot</td>
</tr>
<tr>
<td>September 6</td>
<td>Last day to place a Measure on the ballot</td>
</tr>
<tr>
<td>September 27</td>
<td>Last day to place a Measure on the ballot</td>
</tr>
</tbody>
</table>
ATTACHMENT B - WORD COUNT GUIDELINES

The following are the guidelines for computing the word count for arguments.

<table>
<thead>
<tr>
<th>Acronyms - UCLA, PTA</th>
<th>one word</th>
</tr>
</thead>
<tbody>
<tr>
<td>California Geographical Names - Examples: County of Contra Costa, Contra Costa Community College District, Antioch Unified School District, East Bay Regional Park District, Bay Area Rapid Transit District.</td>
<td>one word</td>
</tr>
<tr>
<td>Walnut Creek, Bay Point</td>
<td>one word</td>
</tr>
<tr>
<td>Bay Area</td>
<td>one word</td>
</tr>
<tr>
<td>Whole numbers - digits (1 - 10 - 100, etc.)</td>
<td>one word</td>
</tr>
<tr>
<td>Number combinations (1990, 1990-1991, 100%)</td>
<td>one word</td>
</tr>
<tr>
<td>Dates - all digits (11/5/96)</td>
<td>one word</td>
</tr>
<tr>
<td>Word and digits (June 2, 1998)</td>
<td>one word</td>
</tr>
<tr>
<td>Monetary amounts - If the dollar sign is used with figures - $1,000</td>
<td>one word</td>
</tr>
<tr>
<td>Spelled out numbers - One Hundred, Ten Thousand</td>
<td>each word is counted</td>
</tr>
<tr>
<td>Regularly hyphenated words that appear in the Merriam-Webster Dictionary online.</td>
<td>one word</td>
</tr>
<tr>
<td>Normal punctuation</td>
<td>not counted</td>
</tr>
<tr>
<td>Telephone numbers</td>
<td>one word</td>
</tr>
<tr>
<td>Website addresses / email</td>
<td>one word</td>
</tr>
</tbody>
</table>
# ATTACHMENT C - IMPORTANT CONTACT INFORMATION

<table>
<thead>
<tr>
<th>Role</th>
<th>Contact Information</th>
</tr>
</thead>
<tbody>
<tr>
<td>Main Number</td>
<td>(925) 335-7800</td>
</tr>
<tr>
<td>Toll Free</td>
<td>(877) 335-7802</td>
</tr>
<tr>
<td>Rosa Mena, Election Processing Supervisor</td>
<td>(925) 335-7806</td>
</tr>
<tr>
<td></td>
<td><a href="mailto:rosa.mena@vote.cccounty.us">rosa.mena@vote.cccounty.us</a></td>
</tr>
<tr>
<td>Sara Brady, Election Services Manager</td>
<td>(925) 335-7807</td>
</tr>
<tr>
<td></td>
<td><a href="mailto:sara.brady@vote.cccounty.us">sara.brady@vote.cccounty.us</a></td>
</tr>
<tr>
<td>Scott Konopasek, Assistant Registrar of Voters</td>
<td>(925) 335-7800</td>
</tr>
<tr>
<td></td>
<td><a href="mailto:scott.konopasek@vote.cccounty.us">scott.konopasek@vote.cccounty.us</a></td>
</tr>
<tr>
<td>Candidate Services - Fax</td>
<td>(925) 335-7842</td>
</tr>
<tr>
<td>Email</td>
<td><a href="mailto:cfile@vote.cccounty.us">cfile@vote.cccounty.us</a></td>
</tr>
<tr>
<td>Website</td>
<td><a href="http://www.cocovote.us">www.cocovote.us</a></td>
</tr>
</tbody>
</table>